

18th EAN Workshop

Conclusions & recommendations

“ALARA for Decommissioning and Site Remediation”

Institut de Chimie Séparative de Marcoule (ICSM), CEA-Marcoule, France,

11-13 March 2019

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Objectives

- Re-visiting the topic of the 1st and the 7th EAN workshop
- + including site remediation
- **Objectives:**
 - To present the regulatory background and latest guidance and standards regarding RP
 - To **examine the conceptual and the practical aspects of ALARA** (nuclear + non-nuclear + legacy sites)
 - To discuss and investigate selected key themes **holistic approach** and **waste**

Contributions to the workshop



Working Group Topics

WG 1 (a+b) – How to apply the ALARA principle for workers during decommissioning and remediation?

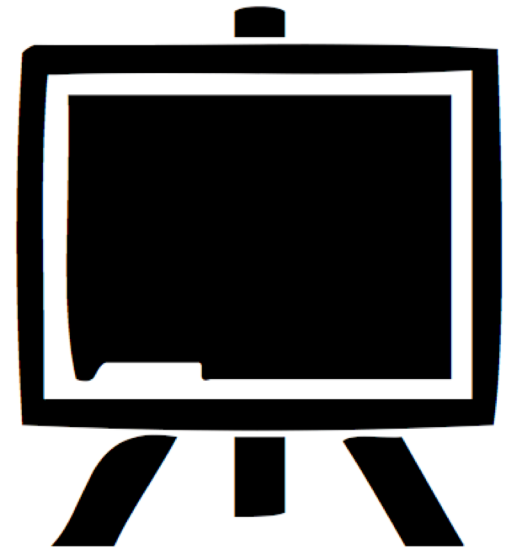
WG 2 – The challenges raised by wastes and how to overcome?

WG 3 – The holistic approach: how to be ALARA in the context of other risks?

Report back

Feedback from the working groups

+ discussions



Summary of presentations

Session 1

- EAN - 1st and 7th Workshops
- ISOE WG-DECOM (2015)
 - Real feedback experience
 - Strategies for decommissioning (immediate, deferred and entombment)
 - Holistic approach
 - Real data on exposure

Session 1

- IAEA: publication of guidances + international cooperation projects
- IAEA guidance topics:
 - Decontamination of facilities (inc. non-nuclear)
 - Application of concept of clearance and exemption (being updated)
 - Remediation process guide
 - Management of residues containing NORM
 - Decommissioning risk management (due to be published)
 - End of decommissioning/end-state

Session 1

- NEA
 - set up a committee on Decommissioning and Legacy Management (2018)
 - organising topical workshop on optimization “rethinking the art of reasonable” (2020)
- Regulatory point of view (BfE):
 - Regulatory framework: specific to decommissioning
 - highlight on Work Permit Procedure

Session 2 Nuclear

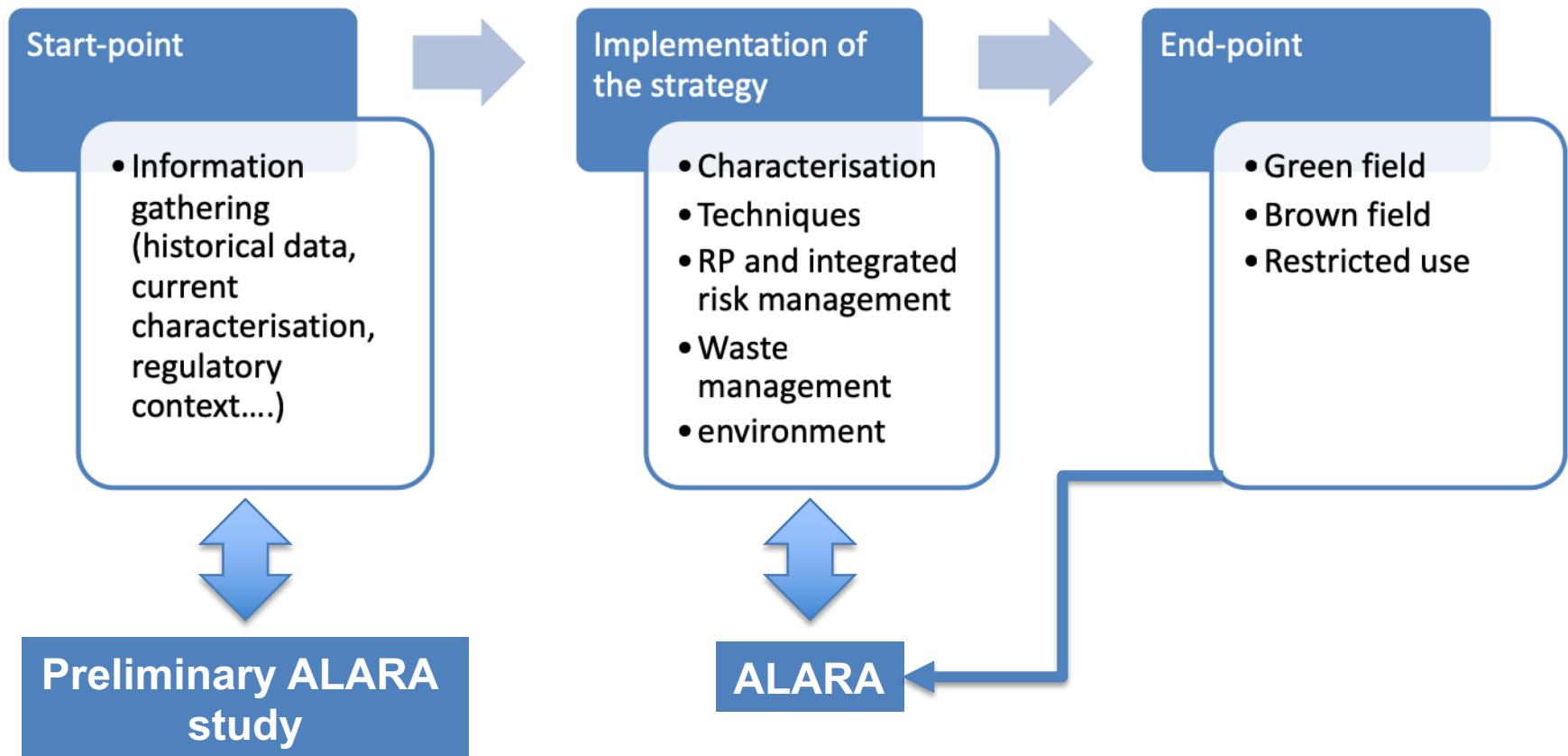
- Practical examples and return of experience
 - Hot cell;
 - Small reactor;
 - Pit7;
 - CIEMAT (portfolio);
 - Full System Decontamination (FSD);
- Site remediation:
 - FBFC
- In planning: Mühlberg NPP

Session 3&4 non-nuclear, other risks

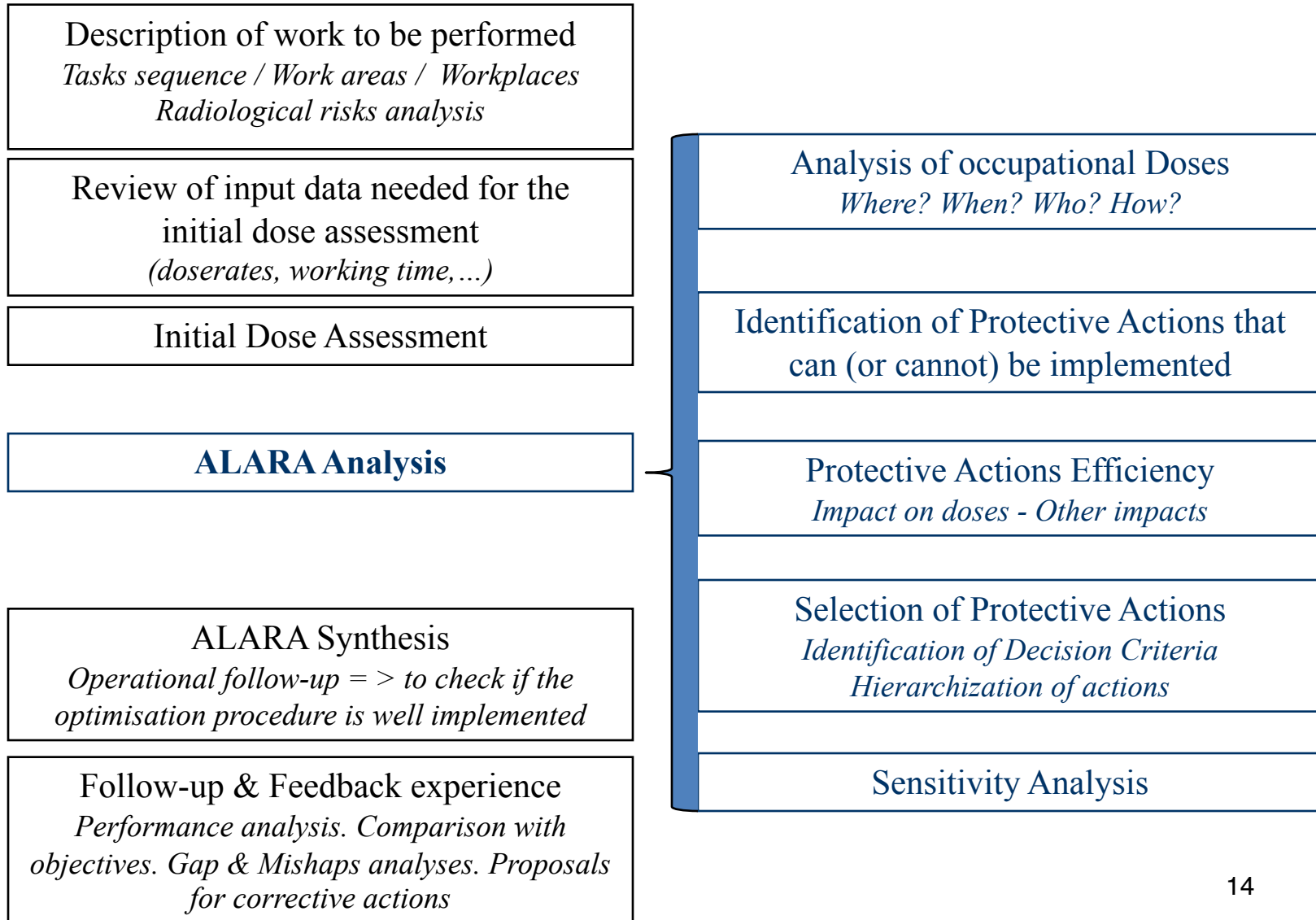
- Radium Action Plan;
- Gas mantle factory;
- Geological materials;
- Uranium mines;
- Scrap metal processing;
- Risk management at legacy sites and facilities
- Mixed risks:
 - Radioactivity and asbestos
 - NORM facilities (phosphorus,...)
 - PAHs

Key themes and topics

Strategies in decommissioning



Optimisation Procedure – Step by Step



ALARA principle and workers

- Information and experience may be lacking
 - Decommissioning is often a 'first-of-its-kind'
 - Technical expertise is rare resource
- Knowledge transfer
 - Return of experience
 - Operational history (if available)
 - Retention of knowledge
- (preliminary) Characterisation adapted to RP purposes
 - Accurate data needed (avoiding conservatism)

ALARA principle and workers

- Radiation protection
 - Differences between operation and decommissioning phases
 - e.g. internal contamination, skills, ...
 - Need for specific training
 - Need for specific tools and techniques
 - New techniques can help (?)
- In the end, data shows that the exposures (collective, individual) have been kept limited

Waste strategies

- Strong link between decommissioning strategy and waste strategy
- Mixtures of strategies may assist ALARA
 - i.e. the right approach involves considering a number of methods and the optimum approach may comprise a combination of them
- (preliminary) Characterisation adapted to waste management
- Repository and waste acceptance criteria should be available
 - If not: flexibility should be allowed (e.g. re-packaging)
- Management in practice:
 - Large spectrum of wastes \Rightarrow large volume/low activity vs. small volume/high activity
 - Mixed-risks wastes
 - Balance between radiological risks and other risks (lowering doses might be detrimental for other risks)

Waste strategies

- The generation of waste has associated environmental, social and economic implications:
 - Benefits and drawbacks
- Balance between RP and other topics (lowering doses might be detrimental elsewhere)
- Impacts should be taken into account at the very beginning and weighted to identify the most at stake
 - Transparency of the decision;
 - The importance of time;
 - Avoiding legacy sites and burden for the next generations
 - 'Real' short term doses vs. 'potential' long term doses
- The optimum solution may involve to leave materials on-site (ex. geological materials, uranium mines)

How to be ALARA in the context of other risks?

- Decommissioning = multi-risks
 - Conventional, chemical, etc. risks that are now in relation with RP risks
 - Taking “*all*” risks into account is not possible
- ‘*Go home safely; now and in the future*’
- Proposed methodology:
 - Defining the scope (= putting limits and recognizing them) (regulation provides you the limits)
 - Identify all the risks (HAZID);
 - Evaluating and ranking the risks
 - Management of contradictory risks?
- This should be a dynamic process: adjustment and updates may be needed (“*ALARA, a moving target*”)

How to be ALARA in the context of other risks?

- Holistic is a case-by-case approach
 - There is no generic recipe
- This requires a flexible attitude
- Evaluating and ranking the different risks (the different worlds?) requires to consider rationale factors but also involve judgment
- Teamwork needed (not only RP), advisory group for management and discussions to reach agreement,

Key elements for a holistic approach



RP + integrated risks management



Defining the scope and the limits



Hazards identification



Risk assessment and ranking the risks

- There are science + judgment
- Not RP alone: teams to advice on the decision
- Several dimensions; workers/public/enviro + time



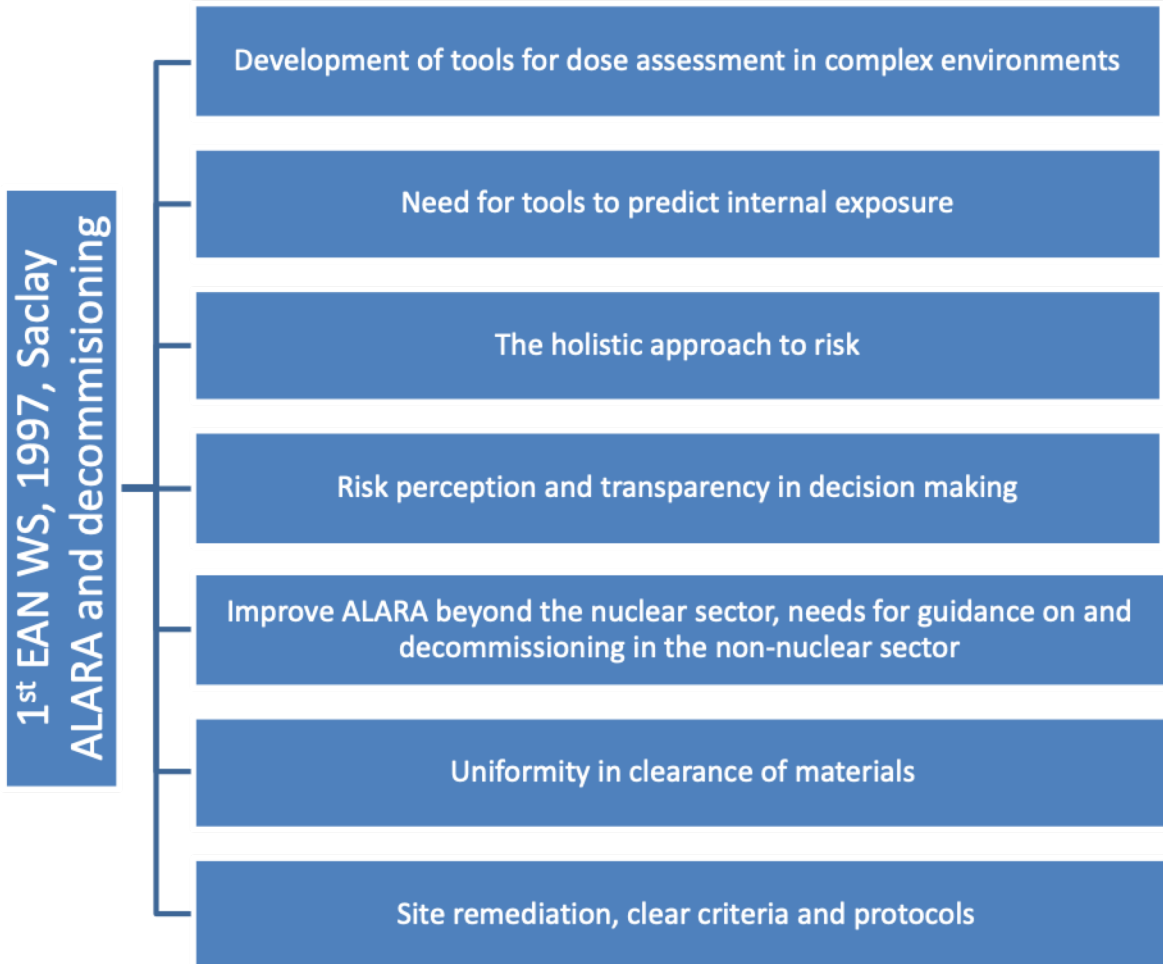
Transparency and documentation of the decision

Conclusions

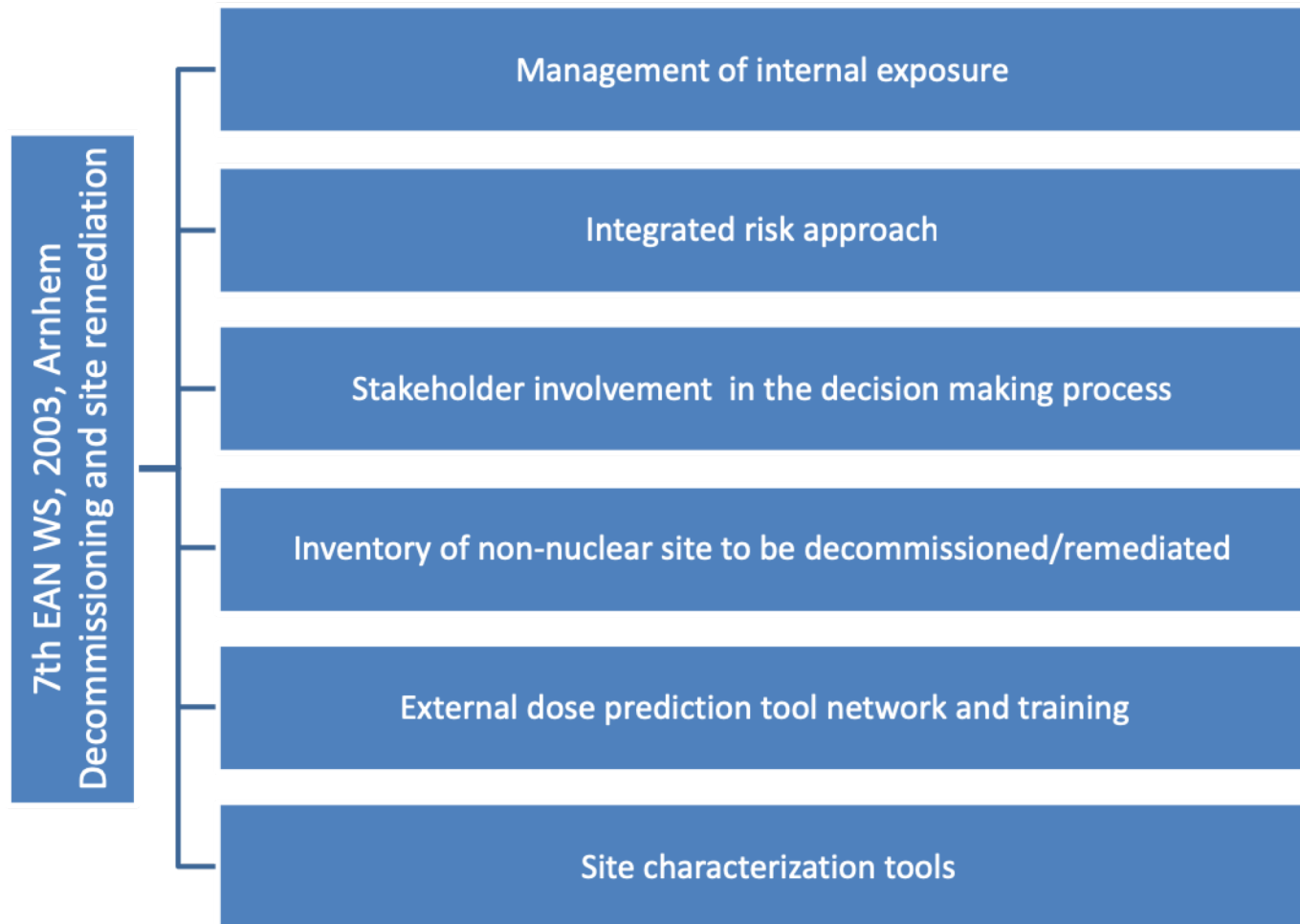
- Strategy
 - Desired endpoint
 - Material and waste flows
 - Risk management (including RP)
 - Time → long term, short term
 - Environment
 - Economic
- Similar approach nuclear and non-nuclear (criteria ?)
- Material and wastes: what are your end solutions? Treatment strategies, acceptance criteria
- Holistic approach better understanding: importance of scope, method, rationale, practical implementation, transparency

What are the recommendations?

Feedback former workshops, recommendations



Feedback former workshops, recommendations



18th Workshop – initial recommendations

- Need to adopt a **total risk approach** with various trade-offs such as radiological and conventional risks, public and occupational exposure, imposed and voluntary risks, human health and environmental hazards.
- Need to develop tools to introduce transparency and coherence in the **decision making**, especially where multiple hazard/risks are considered.

Initial recommendations

- Need for an international database of plants being decommissioned in order to feedback experience and exchange support (role of ISOE?)
- Development of good training standards and resources
- New technologies can be profitable to ALARA (?)
- Waste: cooperation between countries?
- Holistic approach: good discussions on a proposed methodology

The way forward

- Conclusions and recommendations will be formulated based on the feedback from the presentations, WG's and discussions and dialogues.
- Published on the EAN website and the newsletter

Thanks to the Programme Committee

Mr. Sylvain Andresz	Nuclear Protection Evaluation Centre (CEPN), France
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Thank you for your participation

(.ppt will be on-line (*soon*)
eu-alara.net)

EAN 19th workshop Innovative ALARA Tools

Jointly organized with the PODIUM
project (Horizon 2020, PODIUM, CONCERT)

Athens, 26-29 November 2019 (provisional)

